- An estimate of total revenue over the 30 year period proposed
    - There has not been a proposed period but the maximum allowed under the Special Purpose rate is 30 years. The Council would prefer the bond to be based on a 20-25 year period. Assuming the 30 year period as was indicated in the resolution of the Vigo County Taxpayers Association the projected revenue based on an additional 1% tax rate is as follows:

Special Purpose	0.25%	$151,497,330
PSAP	0.10%	$60,598,920
Public Safety	0.65%	$393,893,070
Total	**1.00%**	**$605,989,320**

- How the public safety tax of .75% will be allocated to various public safety agencies in the county and city and the criteria pertaining to that allocation
    - **IC 6-3.6-6-8Allocation of certified distribution; allocation of revenue for public safety; dedication for PSAP; application for distribution by a fire department or emergency medical services provider**

      Sec. 8. (a) This section applies to the allocation of additional revenue from a tax under this chapter to public safety purposes. Funding dedicated for a PSAP under a former tax continues to apply under this chapter until it is rescinded or modified. If funding was not dedicated for a PSAP under a former tax, the adopting body may adopt a resolution providing that all or part of the additional revenue allocated to public safety is to be dedicated for a PSAP. The resolution first applies in the following year and then thereafter until it is rescinded or modified. Funding dedicated for a PSAP shall be allocated and distributed as provided in IC 6-3.6-11-4.

      (b) Except as provided in subsection (c), the amount of the certified distribution that is allocated to public safety purposes, and after making allocations under IC 6-3.6-11, shall be allocated to the county and to each municipality in the county that is carrying out or providing at least one (1) public safety purpose. For purposes of this subsection, in the case of a consolidated city, the total property taxes imposed by the consolidated city include the property taxes imposed by the consolidated city and all special taxing districts (except for a public library district, a public transportation corporation, and a health and hospital corporation), and all special service districts. The amount allocated under this subsection to a county or municipality is equal to the result of:

      (1) the amount of the remaining certified distribution that is allocated to public safety purposes; multiplied by

      (2) a fraction equal to:

      (A) in the case of a county that initially imposed a rate for public safety under IC 6-3.5-6 (repealed), the result of the total property taxes imposed in the county by the county or municipality for the calendar year preceding the distribution year, divided by the sum of the total property taxes imposed in the county by the county and each municipality in the county that is entitled to a distribution under this section for that calendar year; or

      (B) in the case of a county that initially imposed a rate for public safety under IC 6-3.5-1.1 (repealed) or a county that did not impose a rate for public safety under either IC 6-3.5-1.1 (repealed) or IC 6-3.5-6 (repealed), the result of the attributed allocation amount of the county or municipality for the calendar year preceding the distribution year, divided by the sum of the attributed allocation amounts of the county and each municipality in the county that is entitled to a distribution under this section for that calendar year.

(c) A fire department, volunteer fire department, or emergency medical services provider that:

(1) provides fire protection or emergency medical services within the county; and

(2) is operated by or serves a political subdivision that is not otherwise entitled to receive a distribution of tax revenue under this section;

may, before July 1 of a year, apply to the adopting body for a distribution of tax revenue under this section during the following calendar year. The adopting body shall review an application submitted under this subsection and may, before September 1 of a year, adopt a resolution requiring that one (1) or more of the applicants shall receive a specified amount of the tax revenue to be distributed under this section during the following calendar year. The adopting body shall provide a copy of the resolution to the county auditor and the department of local government finance not more than fifteen (15) days after the resolution is adopted. A resolution adopted under this subsection and provided in a timely manner to the county auditor and the department applies only to distributions in the following calendar year. Any amount of tax revenue distributed under this subsection to a fire department, volunteer fire department, or emergency medical services provider shall be distributed before the remainder of the tax revenue is allocated under subsection (b).

As added by P.L.243-2015, SEC.10. Amended by P.L.197-2016, SEC.52; P.L.247-2017, SEC.16.

- Complete details of the funds required to complete the jail project
    - Complete details will not be available until a final design can be determined. This project will be subject to competitive bidding laws and on the date the bids are opened you will have an idea of what the actual cost will look like. The Commissioners are committed to ensuring that the project gets completed on budget and avoiding costly change orders. Based on the latest design, the estimated hard construction cost is $50,000,000.00 and additional soft costs are assumed to be 25% ($50,000,000 x 25% = $62,500,000). However this number is only an estimate based on historical analysis of similar projects, adjusted for the inflation in construction costs. As further design decisions are made, the construction manager will be able to prepare more detailed unit based cost estimates and that information will be disseminated to the Council and Tax Payers Association.
- Complete details of how additional funds will be utilized
    - PSAP – Any potential revenues generated from a proposed LIT for PSAP (Public Safety Answering Point) would be used to fund the operations of E911/Dispatch for the entire county. This would eliminate the possibility of each incorporated city or town having to find funding for their portion of the operation. Furthermore, the City contended their residents were subject to "double taxation" because a portion of their city property tax rate and county property tax rate were both going to fund E911, and this rate ensures all county residents who pay taxes are equally contributing to a functional E911 system An estimated budget from the PSAP fund is as follows:

Account	Acct Description	Projected Budget
10010	Payroll Salaries	1,016,891
15210	Social Security/FICA	77,793
15220	PERF	144,399
15230	Group Insurance	217,000
15231	Group Insurance - Other	55,000
21000	Office Supplies	3,000
30100	Telephone	100,000
30300	Liability Insurance	9,300
33300	Contractual Services	21,000
36700	Operating Expenses	200,000
37650	Ed, Counseling & Training	17,250
44510	Equipment New	0
		1,861,633

  - **Public Safety – The Public Safety rate has been proposed for multiple purposes including providing debt service coverage on a new jail bond, allowing the County to continue to provide public safety at the current level while maintaining other services to the citizens with the option to grow, the ability to fund an increased operating budget for the jail, and also to provide the other units that provide public safety the ability to offer continued services for their communities in spite of declining property tax revenues. Please see the attached definition of potential uses for "public safety" revenue from the Indiana Code.**

- A detailed estimate of the operating costs of the proposed facility

Account	Projected Budget 2020	Adj. for Larger Jail	Total Projected 2020
Payroll Salaries	2,113,363	173,851	2,287,214
Social Security/FICA	161,673	13,300	174,973
PERF	342,365	28,164	370,529
Group Insurance	388,125	122,175	510,300
Group Insurance - Other	58,219	18,327	76,546
Institutional Supplies	99,750	59,850	159,600
Foods	356,895	96,362	453,257
Care of Patients & Inmates	100,000	27,000	127,000
Contractual Services	47,250	28,350	75,600
Contractual Services-Other (Medical Svcs)	945,000	255,150	1,200,150
Repair Equipment	15,750	9,450	25,200
Ed, Counseling & Training	2,500	0	2,500
Inmate Counseling	17,600	10,560	28,160
Vehicles	6,300	12,600	18,900
Equipment New	36,750	36,750	73,500
Locks-Video & Audio	42,000	25,200	67,200
Totals	**4,733,540**	**917,089**	**5,650,629**

*The Commissioners have indicated they would like to repurpose the current security center and it does not include any costs associated with continued operations.
*As estimated by the Vigo County Council.
*Assumptions:

- Five new employees with healthcare coverage at the highest rate
- Appropriation for Care of Patients and Inmates would be reduced accordingly
- Factors used for a larger jail calculations:
  - If current costs are based on total jail population: 0.27
  - If current costs are based on local jail population: 0.60
- Payroll appropriations adjusted 6% over 3 years
- Remaining appropriations adjusted 5% over 3 years
- CAGIT & County General Fund budgets have been merged

- A proper justification of the need for additional beds in a new jail facility
  - Our average daily census for the jail in 2016 was 338 and the jail is rated for 268, so on average we had, at minimum, 70 people housed outside of our facility each day of last year. If your jail is consistently overcrowded for one year, and Vigo County's has been overcrowded for several years, it is fair to assume that the current facility is too small. We have every alternative to incarceration in this community: community corrections (work release), in-home detention, drug court, veteran's court, adult mental health court, pre-trial probation and still our jail is overcrowded. We have 1400 felons on probation in Vigo County, anyone of those individuals who is arrested for a new offense will sit in the jail while due process is administered. Could you markedly reduce wait times by hiring more deputy prosecutors and public defenders? This idea will exact its toll on the public coffers, but at some point people need to recognize that a court, and its staff can only process so many cases. Attached you will find the Judicial Reports for the last three full years (2014, 2015 & 2016) and the trending for 2016. These reports seem to show a relatively consistent pattern of new filings and based upon the numbers the vast majority of these cases are resolved by agreement.

- A demonstration that all other options to reduce waiting times in the current jail, which have been shown to be the primary reason for overcrowding, have been exhausted
  - As was stated above, this principle needs to be understood as fact, our criminal justice system demands substantive and procedural due process. This means for a serious offense scientific testing may need to take place, depositions may need to be taken, and evidence must be reviewed with the client to weigh the evidence and develop a strategy. These things take time and anyone who doesn't understand that is not dealing in reality. As was stated above, you could possibly reduce waiting times by adding public defenders and deputy prosecutors, but you still have the same number of courts with criminal jurisdiction and a court staff can only process so many cases or conduct so many trials. Every Judge in Vigo County that has been consulted indicates they have several cases set for trial each week and to the extent that they can, both the deputy prosecutors and public defenders are expected to have the 2nd or 3rd place trial prepared if the 1st case setting gets resolved by agreement. Therefore, the prosecutor's office and

public defenders, or retained counsel, are often preparing several cases for trial and trying to get them worked out at the same time. No one would argue the system is perfect, but what in this world is? It would be more efficient if there was a scanner people walked through after arrest that said "guilty" or "not-guilty" and that was that, but such is not the case. Furthermore, as the numbers from the State of Indiana indicate, the Courts here are disposing of a consistent number of cases annually and the vast majority of those cases are resolved by agreement. Those who have not operated in the criminal justice field are naïve to think that human nature does not take place in the realm of criminal justice. Most of those who are charged with a crime that may warrant long term incarceration know that the passage of time is more of a friend to them than the State of Indiana. Any number of things can happen that can change the nature of a case. All the while the person in custody is doing everything they can to improve the plea agreement that has been offered to them. This involves, trying to get to work release and showing a good pattern of conduct, getting to a sober living and remaining compliant with supervision, anything to show the Court and the Prosecutors office that the person is committed to living a life that does not involve further crime. Some people succeed and turn their lives around, some do not and return to their same pattern and often end back up in our jail. This problem is exacerbated when you are operating a facility that is at or near capacity because every person in there thinks: If this place is overcrowded and I can stay here, I increase my chance of eventually getting out because of the overcrowding. It is hard for people to immediately admit: yes, I did something terrible to someone else and I need to go to prison for a period of time to reflect on the mistakes I made. Most people think: I am going to do everything I can to stay here where I live and try to get home. That involves trying to get to some alternative to jail and proving that you are committed to taking responsibility for your decisions. Vigo County recently appropriated $200,000.00 to fund a program for people who would be eligible for work release, but need help with the initial costs. The County is doing all it can to fund alternatives to incarceration and yet our jail remains overcrowded. People have talked about "we need to build a lower security dormitory style facility that is cheaper." The County already has one of those right across the street (work release) and we cannot keep that full of willing participants who will obey the rules of the facility. What the County needs is a facility that will take advantage of the advances in correctional technology to cut down the costs of staffing, equipping, and maintaining a functional jail. This is why it is imperative to build out instead of up. Attached you will find information related to the study of placing the jail in the existing site along with information from the Jail Design Guide – 3rd Edition, United States Department of Justice. Look at the costs of operations versus the costs of construction.

- The current efforts of various public safety entities to work together to combine resources and share building space in an attempt to reduce overall cost of public safety
  - The majority of the public safety elements in our community are purposefully set apart to achieve the response times that keep the costs of everyone's home-owners insurance low. If a fire house closes down and the response time to a certain sector of the community goes up, their premiums will increase as well. If you are talking about the Terre Haute Police Department and the Vigo County Sheriff's Office, we have

consistently indicated that the reason we are not interested in the current site of the Vigo County Jail is because we need the flexibility (i.e. land and space) to allow for future expansion or the expansion of other services meant to help with the inmate population. This flexibility is not available on the current site. The offer has been made to accommodate the needs of the Terre Haute Police Department in the development of this building program. Thus far the City has maintained that it has already invested in land and a design and that being close to downtown is important for them as a department. Our offer of making space available for them will remain open and if their decision making process changes, we will do all we can to work together.